



# Levers for highperforming health systems

Prepared for Healthcare Excellence Canada

Haldane V., Roerig M., Denis J-L, & Allin S.

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#### **About**

Healthcare Excellence Canada works with partners to spread innovation, build capability, and catalyze policy change so that everyone in Canada has safe and high-quality healthcare. Through collaboration with patients, caregivers and people working in healthcare, we turn proven innovations into lasting improvements in all dimensions of healthcare excellence. Launched in 2021, HEC brings together the Canadian Patient Safety Institute and Canadian Foundation for Healthcare Improvement.

The North American Observatory on Health Systems and Policies (NAO) is a collaborative partnership of interested researchers, research organizations, governments, and health organizations promoting evidence-informed health system policy decision-making.

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#### **Contact Information**

North American Observatory on Health Systems and Policies 155 College Street, Suite 425 Toronto, ON M5T 3M6



www.naohealthobservatory.ca



naobservatory@utoronto.ca



nao\_health

## Contents

Executive Summary	
Introduction & Background	2
Methods	
Phase I: Environmental Scan	
Phase II: Delphi Exercise	
Limitations	
Results	
Phase I: Environmental Scan	6
Phase II: Delphi	8
Modernized Levers for Healthcare Improvement	12
Conclusion	13
References	14
Appendix A. Example of Concept Mapping Workspace	17
Appendix B. Survey Questions and Levers	18
Appendix C. Additional Data Tables	35
Appendix D. Potential Guiding Questions for Monitoring and Evaluation	36



## **Executive Summary**

The Accelerating Healthcare Improvement: Healthcare Excellence Canada Assessment Tool © (formerly published by the Canadian Foundation for Healthcare Improvement) supports healthcare leaders and organizations to apply evidence to improve healthcare through projects and collaboratives, built around six levers for healthcare improvement. This rapid review assesses the relevance of these levers when compared to modern frameworks, and to propose updated and modernized levers that reflect current thinking around how health systems provide high-quality and safe care.

The work was conducted in two phases. Phase I comprised an environmental scan to explore the existing six Healthcare Excellence Canada (HEC) levers in relation to the latest literature on the capabilities and mechanisms through which high-performing health systems achieve their goals of providing high-quality and safe care. The results of this scan informed a set of updated and modernized levers. To ensure these levers reflect real world practice, Phase II was a modified Delphi exercise with health systems leaders to review, refine, and build consensus with an aim to produce a final set of validated levers to inform healthcare improvement and systems transformation.

Round 1 of the Delphi comprised 70 panelists, Round 2 comprised 33, and Round 3 included 28. Across rounds, most respondents identified as women, were in the provinces of Ontario or Alberta, were primarily involved in healthcare as an administrator, and were in a senior stage of their career. In Round I, participants were presented with the updated and modernized levers defined in Phase I, asked to rate their importance on a Likert scale and given the opportunity to provide feedback. The majority of participants in Rounds 1 and 2 rated the levers as "very important" or "extremely important" and provided ideas for further updates to the lever titles and their definitions. Analysis of Rounds 1 and 2 revealed an overall positive increase in percentage change between rounds, with a greater proportion of participants rating the refined levers as important in Round 2 compared to Round 1, indicating that the revisions to the levers were resonating with participants. In Round 3 participants were presented again with further refined levers and asked for any final feedback, as well as given the opportunity to change the ordering of the levers according to importance. Participants in this final round were satisfied with the wording and ordering of the levers and emphasized that re-ordering the levers would be challenging as no one lever was felt to be more important than another, rather they form elements of a complete strategy for transformation.

The modernized six levers for healthcare transformation are:

- Create enabling policies, infrastructure, incentives, and systems for a learning culture
- Strengthen organizational capacity by supporting people to undertake improvement work
- Engage health workers and teams in creating and adopting a learning culture for change
- Focus on people and population needs in the vision, mission, and strategic plans of the organization to advance equitable and culturally safe care
- Partner with patients, families, care partners, and communities to enable improvement
- Use a wide range of evidence from learning for action

These modernized levers and definitions offer a starting point for further research, as well as providing guidance to HEC as they support health leaders and systems to achieve excellence in care.



## Introduction & Background

Healthcare organizations, and health systems more broadly, are committed to improving the quality of care delivered and often aim to transform the care they provide based on best evidence (Dhalla & Tepper, 2018). When considering how to transform care, organizations and systems may use different levers to drive change. We define these levers as areas of investment that enable healthcare organizations to advance access to safe and high-quality care and bring better performance toward the Quintuple aim of improved patient experience, better patient outcomes, lower costs, improved provider experience, and overall health equity. Work is ongoing to define and elaborate upon such levers, for example extensive global efforts by organizations including the World Health Organization (WHO), World Bank, and the Organisation for Economic Co-operation and Development (OECD) to better define interventions, processes, and measures towards health system strengthening, resilience, and performance (OECD, 2024; WHO, 2024; WHO et al., 2018).

In Canada, provincial/territorial health systems and healthcare organizations have introduced a range of organizational reforms with a view to bringing about performance improvement. Moreover, there are various tools and supports to assess whether and how these organizations are well positioned to achieve needed change strategies to improve performance. Drawing on research on high-performing health systems and theories of organizational change (Baker & Denis, 2011), in 2014, the Canadian Foundation for Healthcare Improvement (now Healthcare Excellence Canada [HEC]), published an assessment tool to support healthcare leaders and organizations to apply evidence to improve healthcare through projects and collaboratives (Healthcare Excellence Canada, n.d.). The Accelerating Healthcare Improvement: Healthcare Excellence Canada Assessment Tool © (Healthcare Excellence Canada, 2022)<sup>2</sup> is built around six levers for healthcare improvement (Box A).

This rapid review aimed to assess the relevance of these levers when compared to contemporary frameworks, and to propose updated and modernized levers that reflect current thinking around how health systems can more effectively provide high-quality and safe care. This report describes a consensus-building process to identify a set of levers for healthcare improvement. By updating and building upon HEC's prior work, we elaborate on foundational elements required to better support systems and teams engaged in positive transformative changes.

<sup>&</sup>lt;sup>1</sup> https://www.cihi.ca/en/using-patient-reported-data-to-better-assess-quality-of-care/working-toward-achieving-the-quintuple-aim

<sup>&</sup>lt;sup>2</sup> Previously published as "Accelerating Healthcare Improvement: Canadian Foundation for Healthcare Improvement's Healthcare Excellence Canada's Assessment Tool (CFHIHEC Assessment Tool®) © 2014, Canadian Foundation for Healthcare Improvement."



**Box A.** Accelerating Healthcare Improvement: Healthcare Excellence Canada Assessment Tool © (Healthcare Excellence Canada, 2022)

- Engaging healthcare providers and front-line managers in creating an improvement culture: Engaging your
  healthcare providers and front-line managers to collaborate and become agents for improvement helps build a
  culture committed to providing better care, better health, with better value-for-money.
- Focusing on population needs: Focusing on population needs means understanding the population you serve (e.g., conducting a needs assessment of your catchment area). This will enable your organization to provide the right care, at the right place, and at the right time.
- Creating supportive policies and incentives: Creating supportive policies and incentives means implementing
  organizational policies that ensure a healthy workplace and support employees to acquire and use improvement
  skills.
- Building organizational capacity: Building capacity and self-reliance for improvement within your organization
  means training staff in healthcare improvement, giving them the ability to identify necessary improvements based
  on evidence (e.g., through clinical and administrative data and/or literature), supporting them in implementing these
  changes and recognizing them for doing so.
- Engaging patients and citizens: Engaging patients, family and caregivers can drive quality improvement and
  enable your organization to tap into a wealth of ideas and knowledge about the design, delivery and evaluation of
  services.
- Promoting evidence-informed decision-making: Promoting evidence-informed decision-making means ensuring
  that healthcare providers and their managers have access to up-to-date information and are trained in finding,
  assessing, adapting, and applying data and evidence for improvement.



## Methods

## Phase I: Environmental Scan

We conducted a rapid environmental scan to explore the existing six levers for healthcare improvement (described above) in relation to the recent literature on the capabilities and mechanisms through which high-performing health systems achieve their goals of providing high-quality and safe care.

Our scan focused on frameworks describing health system performance, quality, and innovation in a selection of Canadian health systems (Alberta, British Columbia, Manitoba, Newfoundland, and Ontario), based on the availability of public reports on their performance frameworks, and international comparators (Belgium and New Zealand). This was complemented by examining key frameworks proposed by global organizations (e.g., the WHO, World Bank, and OECD), as well as conceptual frameworks in the academic literature identified by collaborators.

Analysis occurred in three main phases. First, we conducted a thematic analysis of the literature to identify key themes emerging from modern frameworks for health system performance assessment and quality improvement. Second, we conducted a matrix analysis to map the modern frameworks and themes identified in the literature against HEC's original six levers to better understand the gaps in the existing levers and areas for updating the levers and their definitions. Finally, we undertook a collaborative and iterative mapping exercise using Miro, comprised of rounds of discussion and feedback with NAO team members to conduct and de-construct concepts and ideas across different domains from levers and the literature (see **Appendix A** for an example). From this mapping exercise, we proposed revised and updated text for the levers, including their titles and definitions. These levers were further discussed, refined, and agreed upon by the research team and HEC to serve as the basis for Phase II.

## Phase II: Delphi Exercise

To ensure the levers identified in Phase I reflect real world practices, we conducted a modified Delphi exercise with health systems leaders to review, refine, and build consensus with an aim to produce a final set of validated levers. The Delphi process uses a series of sequential questionnaires to collect and distil knowledge from a panel of experts, who are anonymous to each other, to build reliable group consensus (Adler & Ziglio, 1996). This phase was guided by the research question: What are the key levers for supporting healthcare organizations and systems to make positive transformative changes?

This study received ethical approval from the University of Toronto Office of Research Ethics (#47281). All participants provided online written informed consent before answering survey questions.

## Sample and recruitment

Our panelists comprised a diverse group of healthcare leaders, including people employed by healthcare organizations or health systems in Canada who are actively involved in quality improvement and safety, performance measurement, or systems transformation activities as well as those with perspectives stemming from lived experience. We used targeted, purposive sampling to ensure a breadth of participants with different backgrounds and perspectives among those involved in health system transformation. This included inviting individuals on HEC's distribution list to ensure representation across all of their interest holder groups, and also individuals within the NAO's network. The invitation email was sent in both English



and French. Participants were asked to provide their email addresses at the end of each round in order to be invited to subsequent survey rounds.

## Data collection and analysis

The Delphi exercise consisted of three rounds of structured surveys administered using REDCap (see **Appendix B** for survey questions).<sup>3</sup> The surveys were available in both English and French; participants could select their preferred language at the beginning or toggle between languages at any time. Participant consent was obtained at the beginning of each survey, prior to revealing the updated levers and requesting participant feedback. Participant demographics, including gender, location (province/territory), primary role in healthcare, and career stage were captured (optional) at the end of the survey in Round 1 only.

In Round 1, we presented the first iteration of the modernized levers and their definitions established from Phase I. Participants were asked to rate the importance of the lever, using a Likert scale from 1–5, and provide feedback on its wording or content in a text box. Ratings of importance were analyzed using descriptive statistics to determine the relative importance of each. Free text responses were collated, analyzed, and thematically organized to identify consistent areas of respondent feedback, with attention to outlying feedback to ensure a breadth of perspectives from each respondent was considered. This approach acknowledges that essential insights can be offered by voices in the minority that may reflect worldviews frequently excluded from majority decision-making. The entire research team reviewed the analysis and met to discuss participants' feedback and collectively propose and further refine the levers and definitions. Through this process, updated levers were proposed for Rounds 2 and 3. Round 2 repeated the same process as Round 1. For Round 3, we presented the updated levers and definitions, and their ranking of importance based on the average scores calculated from Rounds 1 and 2. Panelists were asked whether they agreed with the ranking, and if not to propose a revised order and explain their reasoning. Finally, all panelists in Round 3 were asked to share any further reflections or suggested changes to the levers in a text box.

Data from Round 3 were analyzed both quantitatively and qualitatively to determine consensus using two prespecified criteria. First, we reviewed rankings of the order in which levers were presented. Second, comments provided in Round 3 were analyzed qualitatively. Any items expressing dissenting views could only achieve consensus if none of the dissenting views were fundamentally incompatible with the inclusion of that item. This approach recognizes that a minority of respondents may provide essential insights and takes into considerations opinions outside the majority.

## Limitations

Our sample was comprised of a self-selected voluntary panel of people with expertise in health system leadership, quality improvement and safety, performance management, or health systems transformation in Canada as well as lived experience working within the health system. However, our sample may not be representative of all perspectives and experiences, and key groups may have been missed through our recruitment strategy. To mitigate this, we employed snowball sampling in Round 1 to try and reach a breadth of participants across Canada, working in different health systems and healthcare organizations. Additionally, we asked participants to state only their primary role, which may not reflect the multiple roles held by some participants. Future research on the levers could include greater representation of patients,

<sup>&</sup>lt;sup>3</sup> REDCap is a secure data-management web application for building and managing online surveys and databases.



their families, caregivers, and communities using patient- and community-oriented research methods to obtain potentially more nuanced reflections.

## Results

## Phase I: Environmental Scan

Our findings emphasized that new concepts could appear in either the final outcomes/performance objectives of health systems, and/or in the actions or strategies (building blocks/levers) to achieve these objectives. While we were primarily interested in the actions themselves (what governments and organizations can do, or invest in), we also identified new or emerging health system performance objectives that reflect an evolving understanding of what health systems are trying to achieve.

A thematic analysis of the literature included in our scan identified several additional concepts that characterize recent frameworks for health system quality and transformation. Equity and health equity emerge as fundamental dimensions in contemporary frameworks and approaches. Emphasizing peoplecentredness, whether termed patient-centredness, person-centredness, or client-centredness, is also underscored across frameworks. Additionally, recent frameworks in several Canadian jurisdictions, as well as New Zealand, highlight that it is essential to ensure a culturally safe healthcare system that delivers equitable, high-quality care to First Nations, Métis, and Inuit people. Incorporating elements of digital transformation, technology, and innovation are featured throughout frameworks, as is ensuring coordination and integration to achieve high-quality and safe healthcare. Frameworks also point to the need for strong leadership to create learning systems that drive improvements, while valuing transparency and accountability. Underpinning these ideas was an emphasis on minimizing disruption in the face of ongoing health system stressors that require action at all levels, and the need to consider broader dimensions of health system performance (e.g., environmental sustainability).

**Table 1** shows that the concepts emphasized across the 25 reviewed frameworks mapped well to the original six levers for healthcare improvement. **Table 2** displays our mapping of key concepts from the literature to the six levers, their definitions, and their indicators to assess gaps and identify opportunities to modernize the language of the levers. This table was used as a starting point to reformulate the original six levers for healthcare improvement and ensure that updates reflected key concepts identified in our environmental scan. The first iteration of the modernized levers is presented in **Appendix B – Round 1**.

**TABLE 1.** Analysis of 25 frameworks mapped to concepts in HEC levers for healthcare improvement

		Six levers for	healthcare impro	ovement (HEC, 20	)14)	
Framework/Source	Engaging healthcare providers and front-line managers in creating an improvement culture	Focusing on population needs	Creating supportive policies and incentives	Building organizational capacity	Engaging patients and citizens	Promoting evidence- informed decision-making
PROVINCIAL FRAMEWORKS						
Improving BCs Health System Performance (Doctors of BC, 2017)	✓		✓	✓		✓
Long-Term Care Quality Framework (BC Ministry of Health, 2024)		✓			✓	✓
BC First Nations Pathway for Quality Improvement (First Nations Health Authority, 2023a)	✓	✓	✓	✓	✓	✓
BC First Nations Perspective on Quality (First Nations Health Authority, 2023b)	✓	✓	✓		✓	✓
BC Health Quality Matrix (Health Quality BC, 2023)		✓			✓	✓
Indigenous Healthcare Quality Framework (Ongomiizwin Indigenous Institute of Health and Healing and George & Fay Yee Centre for Healthcare Innovation, 2022)	✓				✓	
Manitoba Quality & Learning Framework (Shared Health Manitoba, 2019)	✓	✓	✓	✓	✓	✓
Health Quality Council of Alberta (Health Quality Council of Alberta, 2022)	<b>√</b>	✓			✓	
Newfoundland Learning Health System(Quality of Care NL, 2023)	✓	✓	✓	✓	✓	✓
EPIC Learning Health System (Alliance for Healthier Communities, n.d.)		✓			<b>√</b>	✓
Ontario Health Annual Business Plan 2023/24 (Ontario Health, 2023)	✓		✓		✓	✓
Ontario SPOR Support Unit Learning Health System Research Brief (Reid et al., 2023)	✓	✓	✓	✓	✓	✓
INTERNATIONAL COMPARATORS						
Performance of the Belgian health system: Revision of the conceptual framework 2023 (Gerkens et al., 2023)	✓				✓	✓
New Zealand Health Strategy 2023 (Minister of Health, 2023)	✓	✓	✓	✓	✓	✓
New Zealand National Framework for Home and Community Support Services (Ministry of Health, 2020)	✓				✓	✓
LITERATURE						
House of Trust framework (Vanhaecht et al., 2024)	<b>√</b>		<b>√</b>	✓	✓	<b>√</b>
A framework for value-creating Learning Health Systems (Menear et al., 2019)	✓	✓	<b>√</b>	✓	✓	<b>√</b>
GLOBAL						
Rethinking Health System Performance Assessment (OECD, 2024)	<b>√</b>	<b>√</b>	<u> </u>		✓	<b>√</b>
Health system performance assessment: a primer for policy-makers (Rajan et al., 2022)	✓	✓	✓	✓	✓	✓
Change Cannot Wait: Building Resilient Health Systems (World Bank, 2022)	✓	✓	✓	✓	✓	✓
Health systems resilience toolkit (WHO, 2022)	✓	✓	✓		✓	✓
Strengthening health systems resilience: key concepts and strategies (Thomas et al., n.d.)	✓	✓	✓	✓		✓
Delivering quality health services (WHO et al., 2018)	✓	✓	✓	✓	✓	✓
Crossing the Global Quality Chasm (National Academies of Sciences, Engineering, and Medicine, 2018)		✓				✓
Framework on integrated, people-centred health service (WHO, 2016)	√	<b>√</b>	✓	✓	✓	<b>√</b>



**TABLE 2.** Mapping emergent domains in the literature to HEC's six levers for healthcare improvement

		Six levers fo	r healthcare imp	rovement (HEC,	2014)	
Emergent Domains	Engaging healthcare providers and front-line managers in creating an improvement culture	Focusing on population needs	Creating supportive policies and incentives	Building organizational capacity	Engaging patients and citizens	Promoting evidence-informed decision-making
Equity		✓	✓			
Cultural safety		✓				
Environmental sustainability						
Leadership	✓		✓			
Minimizing disruption	✓	✓		✓		
Transparency and accountability	✓	✓	✓	✓		
Digital and innovation			✓	✓	✓	✓
Learning	✓	✓	✓	✓	✓	✓
Coordination and integration				<b>✓</b>		

## Phase II: Delphi

Panelist response and retention rates varied across Delphi rounds (Table 3). In Round 1, a total of 70 surveys were completed and included in the analysis. Sixty panelists from Round 1 provided their email address to participate in Round 2, of which 33 responded (53% response rate); for Round 3, 28 of the 33 (85%) responded. Across rounds, most respondents identified as women, were in the provinces of Ontario or Alberta, were primarily involved in healthcare as an administrator, and were in a senior stage of their career.

**TABLE 3**. Participant characteristics

Characteristic	Round	Round 1 (N=70)		Round 2 (N=33)		Round 3 (N=28)	
Characteristic	No.	%	No.	%	No.	%	
Gender:							
Woman	39	56%	24	73%	20	71%	
Man	23	33%	9	27%	8	29%	
Not answered/ specified	8	11%	0	-	0	-	
Location (Province/Territory):							
Ontario	18	26%	11	33%	9	32%	
Alberta	13	19%	6	18%	6	21%	
British Columbia	10	14%	5	15%	5	18%	
Quebec	8	11%	4	12%	2	7%	
Manitoba	3	4%	2	6%	2	7%	
Saskatchewan	3	4%	1	3%	1	4%	
New Brunswick	2	3%	2	6%	1	4%	
Yukon	2	3%	2	6%	2	7%	
Nova Scotia	2	3%	0	-	0	-	
Northwest Territories	1	1%	0	-	0	-	
Not answered/specified	8	11%	0	-	0	-	



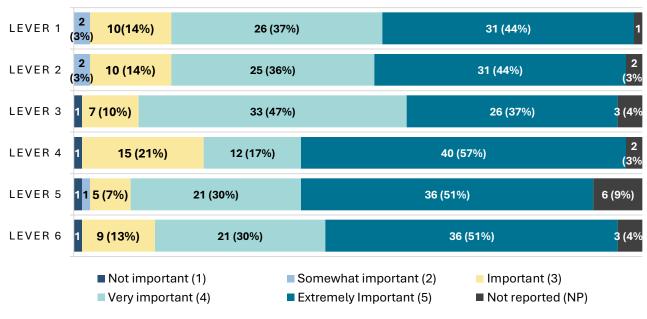
Characteristic	Round	1 (N=70)	Round	2 (N=33)	Round 3 (N=28)	
Glidideletistic	No.	%	No.	%	No.	%
Primary role in healthcare:						
Administrator (incl. Executives, Senior Leaders, Managers, Directors)	25	36%	17	52%	14	50%
Other <sup>1</sup>	7	10%	2	6%	2	7%
Researcher	6	9%	2	6%	1	4%
Consultant	5	7%	3	9%	3	11%
Healthcare provider <sup>2</sup>	4	6%	2	6%	1	4%
Patient/family member/ community member/person with lived experience	4	6%	2	6%	2	7%
Policy advisor/Analyst	4	6%	2	6%	2	7%
Quality and safety improvement lead	3	4%	2	6%	2	7%
Indigenous Leader	3	4%	1	3%	1	4%
Recreation therapist/Activities coordinator	1	1%	0	-	0	-
Not answered	8	11%	0	-	0	-
Career stage:						
Senior (15+ years of experience)	49	70%	25	76%	21	75%
Mid (5–15 years of experience)	10	14%	6	18%	6	21%
Early (less than 16 years of experience)	2	3%	1	3%	1	4%
Not answered/specified	9	13%	1	3%	0	-

<sup>&</sup>lt;sup>1</sup> Participants who selected "other" did not specify further.

#### Round 1

Overall, participants in Round 1 thought that all six levers were important, with most being rated as "very important" or "extremely important." There were few instances where a lever was rated "not important" or "somewhat important" (Figure 1).

Figure 1. Lever Importance – Survey 1 (N=70)



<sup>&</sup>lt;sup>2</sup> Healthcare provider: Round 1 included 3 physicians, and 1 nurse (Nurse Practitioner, Registered Nurse, or Licensed Practical Nurse); Round 2 included 1 physician and 1 nurse; and Round 3 included 1 physician.



Qualitative thematic analysis of participant feedback for Round 1 revealed that most input included minor editorial suggestions (e.g., alternative wordings and clarifications) and some suggestions for additions or elaborations for conceptual clarity and specificity. Participants also offered more general reflections about ideal versus realistic levers and emphasized the general importance of the lever. For example, participants flagged the use of language and proposed to adjust to more person-centred and inclusive language. Specifically, it was suggested to modify "patient centered" to "person centred" and ensure that all levers are applicable to any person/individual (e.g., LTC residents, clients of social services, etc.) rather than just a patient or caregiver. Another participant suggested moving beyond the term "person-centred" to "person-directed." Relatedly, it was suggested to use "healthcare team" rather than just "providers/managers" to be more inclusive of all healthcare workers involved in care delivery. Finally, there was feedback provided throughout various levers to more substantively consider Indigenous knowledge systems. For example: "Indigenous project management and QI approaches also need to be incorporated to help non-Indigenous health leaders collaborate with Indigenous communities in a culturally safe way."

## Round 2

In Round 2, participants again reported that all six levers were important, with most being rated as "very important" or "extremely important." There were few instances where a lever was rated "somewhat important" (Figure 2).

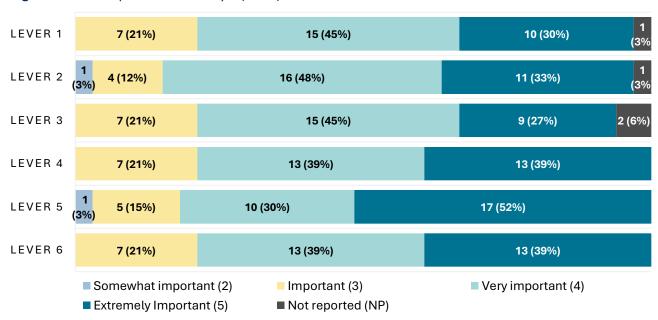


Figure 2. Lever Importance – Survey 2 (N=33)

We compared the percentage change in rating between Round 1 and 2 to gauge if a greater proportion of participants were rating the levers as important as we refined the text and definitions based on their input. In Round 2, a greater proportion of participants rated importance for the updated versions of Levers 1, 4, 5, and 6 (with importance being defined as responding "important," "very important," or "extremely important" on the Likert scale provided). There was no percentage change to Levers 2 and 3 between rounds (see **Appendix C** for more granular analysis).



TABLE 4. Percent (%) change rating of importance between Round 1 and Round 2

_	Respondin	g Important¹	— IV Changa hatusan
Lever	Round 1 (N=70) n (%)	Round 2 (N=33) n (%)	<ul><li>% Change between</li><li>Round 1 &amp; Round 2</li></ul>
Lever 1	67 (96)	32 (97)	+1%
Lever 2	66 (94)	31 (94)	0%
Lever 3	66 (94)	31 (94)	0%
Lever 4	67 (96)	33 (100)	+4%
Lever 5	62 (89)	32 (97)	+8%
Lever 6	66 (94)	33 (100)	+6%

<sup>&</sup>lt;sup>1</sup> Importance rated as responding 3 (important), 4 (very important), or 5 (extremely important).

Participants emphasized the importance of leadership development and training as an "important piece in how to create a learning system" and emphasized the need for training on building leadership capabilities, styles, and practices, specifically around authentic leadership and change leadership. One participant summarized the "need to build leadership practices for the 21st century." Participants also underscored the need for protected time and/or rewards for undertaking learning systems work, highlighting that, "No matter how well-trained and even passionate people are, it won't happen if it's off the side of their desks."

#### Round 3

In Round 3, participants were presented with the text for each lever updated during Round 2. Participants did not propose any wording changes to the levers from Round 2. They were also offered the opportunity to propose changes to the ordering of the levers.

Participants reported varied responses as to their ordering, with most not completing the ordering exercise but instead providing qualitative feedback. As one participant summarized "I find it difficult to view the levers as one being more important than another. They are all equally important, but what is critical is the sequence in which the levers are pulled! There is a logical order or sequence of events that is necessary to set the next lever activities up for success." Others reported that the presented order of the levers captured the dependencies between levers and layers of action in creating an ecosystem of transformation and learning. One participant summarized this as "Each lever builds on the next to create a complete strategy that focuses on person-centered care." The two participants who provided a complete re-ranking did not rank in the same way and one reported that "I recognize that all are important, and a context-independent ordering is difficult and the levers are inter-related."

Participants also provided some more general and conceptual reflections. However, one participant raised concerns that Lever 4 may not be realistic in practice as organizational mandates may not be able to meet the needs at the population level and to instead "place the focus on health workers and teams slightly ahead of organizational capacity." Another participant also emphasized the nuances and dynamics between policies, organizations, and the capacities needed to undertake this work. Another reflected that "Engaging staff in adopting a learning culture supported by policy/infrastructure is the first step in moving from policy to practice." Participants also underscored the need to use levers to drive towards results and achieving the Quintuple aim. Some highlighted that the needs of health workers, patients, families, and communities



should be even more prominently centered and that these levers can form a starting point to "map out directions together" with one participant cautioning that "focusing on the quality of care offered can inadvertently lead to an increase in health inequalities."

## Modernized Levers for Healthcare Improvement

The three rounds of feedback and ratings from participants resulted in six updated levers for healthcare transformation with revised definitions that more directly elaborate on the meanings and elements that underpin each lever. The order below does not indicate a specific order, as research and participant feedback demonstrated that these levers are interconnected, with no single lever being more important than another. Future work led by HEC to develop tools and resources based on these levers may lead to variations of the overarching titles and descriptions, including shorter versions where appropriate.

## Create enabling policies, infrastructure, incentives, and systems for a learning culture

At the system level, creating enabling policies, infrastructure, incentives, and systems to support a learning culture means that health workers and managers can become leaders for continuous improvement guided by organizational and community values. This requires investment in policies and infrastructure to encourage learning work, incentives to motivate people to take on learning work, and the digital systems in place for effective and timely monitoring and evaluation. This also requires system supports and mechanisms to ensure learning, from both successes and failures, is translated to practice.

## Strengthen organizational capacity by supporting people to undertake improvement work

Organizations value learning, thoughtful innovation, and continuous improvement under a shared vision of a learning system that is embedded in their mission and strategic plans, with protected time to undertake this work. This means organizations empower and support people by ensuring health workers and managers are trained on improvement skills, with authority to undertake improvement work, aligned processes that support them to apply their training, and encouragement to collaborate and pursue innovative ideas. Regular opportunities to refresh and deepen their improvement skillset, leadership capabilities, and recognition for learning leadership are also essential.

## Engage health workers and teams in creating and adopting a learning culture for change

Engaging teams to collaborate and become leaders for learning helps build a culture committed to providing better quality and safer care, and better health outcomes with better value-for-money. Engagement means having strategies and processes in place to actively engage and support every staff member in contributing to knowledge and engaging in learning efforts with an emphasis on equity-oriented approaches. This could take the form of peer learning, co-design, consultations, and other forms of gathering feedback. Care should be taken to ensure engagement does not become an additional burden on teams.

# Focus on people, community, and population needs in the vision, mission, and strategic plans of the organization to advance culturally safe and equitable care

Understanding the people, communities, and populations being served and the factors that shape their health and well-being means considering their unique strengths and assets, as well as their needs, risks, threats, challenges, and opportunities in the community and health system, and how these impact health service needs and delivery. The vision, mission, and strategic plans of the organization require an



understanding of the people and communities they serve, including those who are systemically and structurally oppressed. Organizations are guided by a commitment to advancing equity and cultural safety through outreach, as well as engagement-driven change to enable the right care, by the right provider, at the right place and time.

#### Partner with patients, families, care partners, and communities to enable improvement

Partnering with patients, families, care partners, and communities means putting policies, processes, and structures in place that meaningfully include, support, and value lived experience to co-develop and provide safe—including culturally safe and person-centered—care that meets their diverse needs and reduces inequities. This includes a distinctions-based approach to partnering with Indigenous communities. Using a range of carefully selected engagement approaches, methods, and tools in safety and improvement learning activities, with clear feedback and evaluation mechanisms, will ensure change is driven based on partnership with the people impacted most.

## Use a wide range of evidence from learning for action

A wide range of evidence from learning should drive action and be used for decision-making to shape health service delivery policy, strategy, and practice at all levels of the health system. This considers, for example, experiential knowledge, Indigenous knowledge systems, and research and analysis. This requires processes and systems in place to collect data and ensure access to up-to-date information, driven by a culture of inquiry, transparency, trust, and accountability to mobilize and use knowledge and evidence at all levels, with networks to share and disseminate learnings.

## Conclusion

This rapid review presents an environmental scan and modified Delphi, including quantitative and qualitative analyses, to update and modernize HEC's levers for healthcare transformation. The resulting six levers and definitions offer a starting point for further research, as well as provide guidance to HEC as they support health leaders and systems in pursuit of excellence in care

Future work may include undertaking a broader consultation with other interest-holder groups to explore how the levers can be operationalized and effectively contextualized in health systems and healthcare organizations across Canada. Building on this exercise, indicators can be developed to better assess, monitor, and evaluate progress towards heath system transformation based on the use of these levers. In addition, to more fully operationalize these levers in a given healthcare organization or system will require a careful diagnosis of existing capacities and plan for capacity development, as well as tailored supports to help strengthen their use. **Appendix D** provides some initial questions that could guide further development of monitoring and evaluation efforts.



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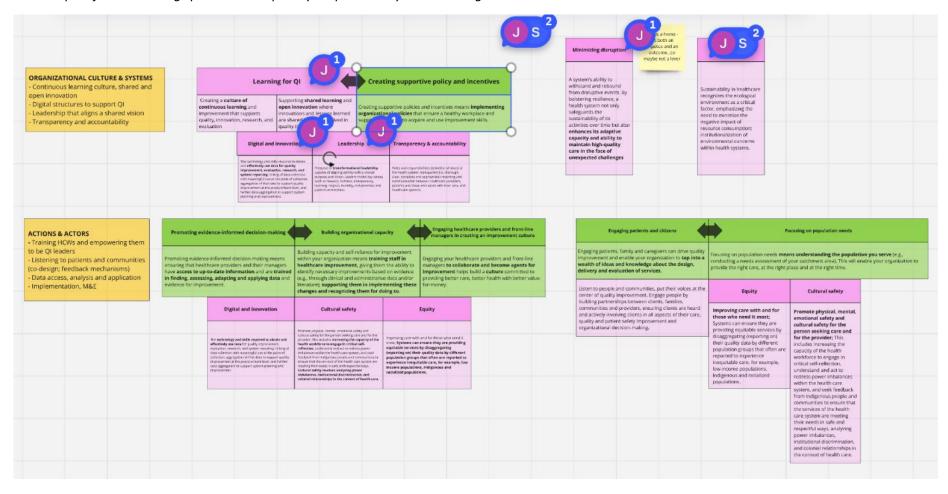


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## Appendix A. Example of Concept Mapping Workspace

Example of Miro working space to conceptually map our analysis to the original six levers:



*Importance:* 

(1) Not



## Appendix B. Survey Questions and Levers

## Round 1

## **English Version**

#### MODERNIZING THE SIX LEVERS FOR HEALTHCARE IMPROVEMENT

Below we present the modernized (updated) levers. Please rank your perceived level of importance and provide suggestions on how to improve the title or definition (if applicable).

## 1. Create enabling policies, incentives and systems for a learning culture

(2) Somewhat

Definition: Creating enabling policies, incentives and systems to support a learning culture means that healthcare providers, front-line managers, and all staff can become leaders for learning and continuous improvement guided by organizational values. This requires investment in an ecosystem of policies to encourage learning work, incentives to motivate people to take on learning work, the digital systems in place for effective and timely monitoring and evaluation, and mechanisms to ensure learning is translated to practice.

(3) Important

(4) Very

(5) Extremely

	important at all	important		important	important	
Feedback (leve	r 1):					-
2. Build organ	izational capa	city to empower	people			
learning and trained on i	d continuous in mprovement s	mprovement. This	s includes healthouse their training	care providers with regular o	suring self-reliance and frontline mar pportunities to re ership.	nagers
Importance:	(1) Not important at all	(2) Somewhat important	(3) Important	(4) Very important	(5) Extremely important	
Feedback (leve	r 2):					

## 3. Engage healthcare providers and frontline managers in creating a learning culture

Engaging your healthcare providers and frontline managers to collaborate and become leaders for learning helps build a culture committed to providing better quality and safer care, better health with better value-for-money. Engagement means having strategies and processes in place to ensure that those who are at the forefront of health delivery are heard and feel psychologically



safe to shape improvement and learning efforts. This could take the form of co-design, consultations, and other forms of gathering feedback. *Importance:* (1) Not (2) Somewhat (3) Important (4) Very (5) Extremely important important important important at all Feedback (lever 3): 4. Focus on population needs to advance equitable and culturally safe care Definition: Understanding the people you serve and the factors that shape their health and wellbeing means considering the unique needs, risks, and threats in your community and how these impact health service needs and delivery. This requires an understanding of all community members, including vulnerable or underserved groups, guided by a commitment to advancing equity and cultural safety through outreach and engagement to enable your organization to provide the right care, at the right place and time. Importance: (1) Not (2) Somewhat (3) Important (4) Very (5) Extremely important important important important at all Feedback (lever 4): 5. Engage patients, caregivers, and communities to drive improvement Definition: Understanding the people you serve means engaging with patients, their caregivers, and the wider community, including community groups and leaders, to provide culturally safe and patient-centered care that meets their diverse needs and reduces inequities (e.g., through needs assessments, patient feedback mechanisms). Including patients, caregivers, and communities using a range of engagement approaches in safety and improvement learning activities will ensure they are driven by the people impacted most. (1) Not (2) Somewhat (3) Important (4) Very (5) Extremely *Importance:* important important important important at all 

## 6. Use evidence from learning for action

Feedback (lever 5):

*Definition:* The evidence produced from learning activities should drive action and be used for decision-making to shape health service delivery policy and practice. This requires systems in place to ensure access to up-to-date information and a culture of transparency and accountability to use evidence at all levels of the organization.



Impor	tance: i	(1) Not important	(2) Somewhat important	(3) Important	(4) Very important	(5) Extremely important
		at all				
Feedba	ck (lever 6	5):				
DEMOGRAP	HICS					
Delphi surve *mandatory  1. Nam 2. Ema 3. Gene 4. Prov	y, you wil fields he *: der: ince/Terr Admir Consu Health	itory:  primary role nistrator (incultant ncare Provide	e in healthcare? (Gludes Executives, er	ction again.  Choose one):		in future rounds of the
	d.	Personal S	rse Practitioner, I Support Worker/C Ilthcare provider	_	, Licensed Pra	nctical Nurse)
4.	_	nous Leader				
5.		•	mber/community	member/persor	n with lived ex	perience
6.	-	Advisor/Ana	•	- 4		
7.			Improvement Le			
8.		•	ist/Activities Coo	rainator		
9.	Resea					
10.						
11.						
6. Care	er stage:	, career (less	than 5 years exn	erience)		

- Early career (less than 5 years experience)
- o Mid career (5-15 years of experience)
- Senior (15+ years of experience)



#### **French Version**

## MODERNISER LES SIX LEVIERS POUR L'AMÉLIORATION DES SERVICES DE SANTÉ

Vous trouverez ci-dessous la version actualisée des six leviers. Veuillez évaluer le niveau d'importance que vous attachez à chacun de ces leviers, et formuler des suggestions en vue d'en améliorer le titre ou la définition (s'il y a lieu).

 Créer des politiques, des mesures incitatives et des systèmes propices à une culture d'apprentissage

Définition: Créer des politiques, des mesures incitatives et des systèmes pour favoriser une culture d'apprentissage afin que les prestataires de soins de santé, les gestionnaires de première ligne et tous les membres du personnel puissent devenir des chefs de file engagés dans l'apprentissage et l'amélioration continue, et guidés par les valeurs organisationnelles. Cela suppose d'investir dans un écosystème de politiques pour encourager les efforts d'apprentissage; de créer des mesures incitatives pour motiver les parties prenantes à s'engager dans cette démarche d'apprentissage; de mettre en place des systèmes numériques pour assurer une supervision et une évaluation efficaces et opportunes; et de créer des mécanismes pour veiller à ce que les apprentissages se reflètent dans les pratiques.

Importance :	(1) Pas du tout important	(2) Relativement important	(3) Important	(4) Tres important	(5) Extremement important
	. 🗆				
Rétroaction (	levier 1) :				
2. Renforcer la	capacité or	ganisationnelle à d	onner le pouvoi	r d'agir	
personne pe d'améliorati gestionnaire	eut alors s'en on continue. es de premièr e les mettre a	gager de façon auto Cela suppose de fo e ligne aux compét	onome dans une Irmer les prestat ences d'amélior	démarche d aires de soin ation, de leu	
Importance :	(1) Pas du tout important	(2) Relativement important	(3) Important	(4) Très important	(5) Extrêmement important
	. 🗆				
Rétroaction (	levier 2) :				

3. Mobiliser les prestataires de soins de santé et les gestionnaires de première ligne dans la création d'une culture d'apprentissage



Définition: En mobilisant vos prestataires de soins de santé et vos gestionnaires de première ligne pour qu'ils travaillent en collaboration et deviennent des chefs de file de l'apprentissage, vous contribuez à bâtir une culture marquée par la volonté d'accroître la qualité et la sécurité des soins, mais aussi d'améliorer la santé et l'optimisation des ressources. Pour ce faire, des stratégies et des processus doivent être mis en place pour veiller à ce que toutes les personnes directement impliquées dans l'acte de soin soient entendues et se sentent psychologiquement en sécurité pour contribuer aux efforts d'apprentissage et d'amélioration. Ces stratégies et processus peuvent prendre la forme d'une co-conception, de consultations ou de diverses méthodes de recueil de rétroactions.

Importance	: (1) Pas du tout important	(2) Relativement important	(3) Important	(4) Très important	(5) Extrêmement important
	. 🗆				
Rétroaction	n (levier 3) :				
	trer sur les be des soins de s	soins de la populat anté	ion pour progre	sser vers l'éq	Juité et la sécurité
son bien-ê communa analyse do vulnérable sécurité co	etre, il faut ten uté et de leurs pit porter sur l' es ou mal desso ulturelle des so	ir compte de ses be	soins uniques, d es besoins et la bres de la comn un engagement proximité et la	es risques et prestation de nunauté, y co t à progresse mobilisation,	r vers l'équité et la afin de donner à
Importance	(1) Pas du : tout important	(2) Relativement important	(3) Important	(4) Très important	(5) Extrêmement important
Rétroaction	n (levier 4) :				

 Mobiliser les patientes et les patients, les personnes proches aidantes et les communautés pour susciter des améliorations

Définition: Comprendre la population desservie suppose de mobiliser les patientes et les patients, les personnes proches aidantes et la communauté élargie, y compris les groupes et les leaders communautaires, pour fournir des soins centrés sur la personne et respectueux des valeurs culturelles qui répondent à leurs besoins diversifiés et réduisent les iniquités (au travers d'évaluations des besoins ou de mécanismes de rétroaction des bénéficiaires de soins, par exemple). Intégrer les patientes et les patients, les personnes proches aidantes et les communautés aux initiatives d'apprentissage liées à la sécurité et l'amélioration, à l'aide



d'approches d'engagement diversifiées, permet de veiller à ce que ces initiatives soient dirigées par ceux et celles qui en bénéficieront le plus.

Importance :	(1) Pas du tout important	(2) Relativement important	(3) Important	(4) Très important	(5) Extrêmement important	
Rétroaction	(levier 5) :					
6. Exploiter l	es données pr	obantes issues des	initiatives d'ap <sub>l</sub>	prentissage p	oour passer à l'action	
guider l'ac relatives à des systèm la transpar	tion et oriente la prestation d les garantissar	er la prise de décisio de services de santé nt l'accès aux inforn responsabilité afin c	ns pour façonne . Pour ce faire, i nations les plus i	er les politiqu il est nécessa récentes, et c	es d'apprentissage doive les et les pratiques lire de mettre en place d'instaurer une culture d pient exploitées à tous la	de
Importance :	(1) Pas du tout important	(2) Relativement important	(3) Important	(4) Très important	(5) Extrêmement important	
Rétroaction	(levier 6) :					
NNÉES DÉMOG	RAPHIQUES					
•	•	ssous. Si vous chois lir cette section.	issez de particip	er aux itérat	ions suivantes du sonda	ge

### DONN

\* Champs obligatoires

7.	Prénom et nom* :
8.	Courriel* :
9.	Genre:

- 10. Province ou territoire:
- 11. Quel est votre rôle principal dans les services de santé? (Choisissez une réponse. :
  - 1. Responsable de l'administration (cadre, gestionnaire, membre de la haute direction ou de la direction, etc.)
  - 2. Consultante ou consultant
  - 3. fournisseur de soins de santé
    - a. Professionnelle ou professionnel paramédical
    - b. Pharmacienne ou pharmacien
    - c. Médecin
    - d. Membre du personnel infirmier (infirmière praticienne, infirmière ou infirmier autorisé, infirmière ou infirmier auxiliaire autorisé)



- e. Personne préposée aux services de soutien à la personne, aide-soignante ou aidesoignant
- 4. Dirigeante ou dirigeant autochtone
- 5. Patiente, patient, proche, membre de la collectivité ou autre personne ayant un vécu expérientiel
- 6. Conseillère ou conseiller en politiques, ou analyste des politiques
- 7. Responsable de l'amélioration de la qualité et de la sécurité des patients
- 8. Ludothérapeute ou responsable de la coordination des activités
- 9. Chercheuse ou chercheur
- 10. Étudiante ou étudiant
- 11. Autre

## 12. Niveau de carrière :

- Début de carrière (moins de 5 ans d'expérience)
- Milieu de carrière (5 à 15 ans d'expérience)
- Carrière avancée (plus de 15 ans d'expérience)



## Round 2

## **English Version**

Please confirm your name and email address.	. Demographic questions were collected in Survey 1 and are
not required for subsequent rounds.	

not re	quired for sub	sequent roun	ds.			
1.	Name *:		<del> </del>			
2.	Email *:		_			
MODE	RNIZING THE	SIX LEVERS FO	OR HEALTHCARE I	MPROVEMENT		
Below	we present th	ne levers that	have been update	ed based on your	feedback in s	survey 1.
	rank your per ing its title and		f importance of e	ach lever and pro	ovide feedbac	k on the updated levers,
1.	Create enab	oling policies,	infrastructure, inc	centives and syst	ems for a lea	rning culture
	support a le continuous investment people to ta and evaluati	arning culture improvement in policies and ike on learning ion, as well as	means that healt guided by organiz I infrastructure to	th workers and material and com- encourage learn systems in place and mechanisms	anagers can l munity values ing work, inco for effective	entives to motivate and timely monitoring
	Importance:	(1) Not important at all □	(2) Somewhat important	(3) Important	(4) Very important	(5) Extremely important □
E	eedback (lever	_		Ш		
7 (	eedback (level					
2.	Strengthen	organizationa	l capacity by supp	porting people to	undertake i	mprovement work
	under a shar This means are trained processes the pursue inno	red vision of a organizations on improvement the vative ideas.	learning system tempower and supent skills, with autem to apply their	that is embedded oport people by e hority to underta training, and end ties to refresh an	in their miss ensuring healt lke improvem ouragement d deepen the	nuous improvement ion and strategic plans. the workers and managers ent work, aligned to collaborate and eir improvement skillset, sential.
	Importance:	(1) Not important at all	(2) Somewhat important	(3) Important	(4) Very important	(5) Extremely important



Feedback (lever	· 2): _				
3. Engage heal	th workers a	nd teams in creati	ing and applying	a learning cu	Iture for change
committed t money. Enga support eve	to providing b agement mea ry staff memb	etter quality and s ns having strategi	safer care, and be es and processes to knowledge an	etter health w s in place to ac nd engaging in	g helps build a culture with better value-for-ctively engage and learning efforts. This ering feedback.
Importance:	(1) Not important at all	(2) Somewhat important	(3) Important	(4) Very important	(5) Extremely important
Feedback (lever	<i>3):</i> _				
Definition: Uthat shape the communities with the communities on the members, in equity and contright care, but the organization of the care, but the organization of the care, but the organization of the org	Inderstanding heir health an hity and health on, and strate cluding vulne ultural safety y the right pro	the people, coming well-being means the system, and hower plans of the orange or underser through outreach poider, at the right	munities and popens considering the thread t	are pulations being the unique nee ealth service rite an understed by a committed gement-drive	g served, and the factors ds, risks, and threats in needs and delivery. The randing of all community nitment to advancing en change to enable the
Importance:	(1) Not important at all	(2) Somewhat important	(3) Important	(4) Very important	(5) Extremely important
Feedback (lever	·46):				
5. Partner with	n patients, fai	milies, care partno	ers, and commur	nities to drive	improvement
Definition: P policies, pro develop and reduces ined tools in safe mechanisms	artnering with cess, and stru provide cultu quities. Using ty and improv	h patients, familie ctures in place the urally safe and per a range of careful vement learning a	s, care partners a at meaningfully i son-centered ca ly selected engag ctivities, with cle based on partne	and communi nclude, suppo re that meets gement appro ar feedback a rship with the	ties means putting ort and value them to their diverse needs and taches, methods, and and evaluation e people impacted most.
Importance:	important at all	important	(3) Important	(4) Very important	(5) Extremely important



Feedback (leve	r 5):				
6. <b>Use a wide</b>	range of evide	ence from learnin	g for action		
decision-ma evidence co knowledge access to up	aking to shape onsiders for exa systems. This o o-to-date infor	health service de ample research ar requires processe	livery policy, strand analysis, expensions and systems in a culture of inqu	tegy, and pra riential knowl place to colle	ction and be used for ctice. A wide range of edge, and Indigenous ct data and ensure ency and accountability
Importance:	(1) Not important at all	(2) Somewhat important	(3) Important	(4) Very important	(5) Extremely important
Feedback (leve	r 6):				
		Frenc	h Version		
Veuillez confirmer v premier sondage et			_		été recueillies lors du
1. Nom* :					
2. Courriel*:					
MODERNISER LES S	IX LEVIERS PO	UR L'AMÉLIORAT	ON DES SERVIC	ES DE SANTÉ	
Vous trouverez ci-d	essous la versi	on actualisée des	leviers sur la bas	e de vos rétro	pactions au premier

## MO

Veuillez évaluer le niveau d'importance que vous attachez à chacun de ces leviers et nous faire part de votre avis sur cette nouvelle version, y compris les titres et les définitions.

1. Créer des politiques, des infrastructures, des mesures incitatives et des systèmes propices à une culture d'apprentissage

Définition : Créer, à l'échelle du système, des politiques, des infrastructures, des mesures incitatives et des systèmes pour favoriser une culture d'apprentissage afin que les professionnelles et professionnels de la santé et les gestionnaires puissent devenir des chefs de file engagés dans l'amélioration continue et guidés par les valeurs organisationnelles et communautaires. Cela suppose d'investir dans des politiques et des infrastructures pour encourager les efforts d'apprentissage; de créer des mesures incitatives pour motiver les parties prenantes à s'engager dans cette démarche d'apprentissage; de mettre en place des systèmes numériques pour assurer



une supervision et une évaluation efficaces et opportunes; et de créer des mesures de soutien et des mécanismes à l'échelle du système pour veiller à ce que les enseignements tirés, tant des échecs que des réussites, se reflètent dans les pratiques.

	Importance :	(1) Pas du tout important	(2) Relativement important	(3) Important	(4) Très important	(5) Extrêmement important
	Rétroaction (I	levier 1) :				
2.	Renforcer la démarches c	-		appuyant le pers	sonnel pour	qu'il entreprenne des
	leurs plans si l'amélioratio les professio l'autorité red harmonisés p concrétiser d' l'occasion d'	tratégiques, in continue. Innelles et pr quises pour e pour mettre des idées nov actualiser et	les organismes valo Ils donnent le pouve ofessionnels de la s entreprendre une de leurs compétences vatrices. Il est égale	orisent l'apprent oir d'agir et offre santé et les gesti émarche d'amél à profit, et soien ment fondamen compétences d'a	issage, l'inno ent leur sout onnaires pos ioration, disp nt encouragé tal de leur de amélioration	ien en veillant à ce que seèdent la formation et posent de processus es à collaborer et à ponner régulièrement , de développer leurs
	Importance :	(1) Pas du tout important	(2) Relativement important	(3) Important	(4) Très important	(5) Extrêmement important
	Rétroaction (I	levier 2) :				
3.		-	u secteur de la san au changement	té dans la créati	on et le mai	ntien d'une culture
	chefs de file d'accroître la ressources. F et soutenir a développem	de l'apprent a qualité et la Pour ce faire, activement to ent des conr	issage, vous contrib a sécurité des soins , des stratégies et d ous les membres du	ouez à bâtir une , mais aussi d'an es processus do personnel dans tégies et process	culture marc néliorer la sa ivent être mi la démarche sus peuvent	nté et l'optimisation des s en place pour mobilise e d'apprentissage et de prendre la forme d'une
	Importance :	(1) Pas du tout	(2) Relativement important	(3) Important	(4) Très important	(5) Extrêmement important
		important				



de la missio	besoins des n et des plan	individus, des com s stratégiques de l' pins de santé			ns au cœur de la vision, vers l'équité et la
aussi les fact uniques, des répercussion une vision, u l'ensemble d et de s'appu de proximité	eurs qui influrisques et de sis sur les besine mission elles membres yer sur sa vo	uent sur leur santé e es menaces dans la oins et la prestation et des plans stratégi de la communauté lonté de progressen	et leur bien-être communauté e n des services de ques nécessite u e, y compris les g r vers l'équité et fin de pouvoir fo	e, il faut tenir t le système e santé. Pour une bonne co groupes vulne la sécurisati	pulations desservies, mais compte de leurs besoins de santé, et de leurs l'organisme, élaborer ompréhension de érables ou mal desservis, on culturelle par le travail ns adéquats, par le bon
Importance :	(1) Pas du tout important	(2) Relativement important	(3) Important	(4) Très important	(5) Extrêmement important
	partenariat	avec les patients, l iter des amélioration		partenaires (	de soins et les
communaute favorisent le afin de favor personne qu utilisant un l sélectionnés que des méd	és suppose d ur participat iser et de dis i répondent arge éventai dans le cadr anismes d'év s opérés déc	le mettre en place o ion concrète, leur a spenser des soins re à leurs besoins dive I d'approches, de m re des activités d'ap valuation et de rétre coulent des partena	des politiques, des surent un soutiespectueux des versifiés tout en renéthodes et d'ouprentissage liée oaction clairs, qui riats noués avec	es processus ien et valoris valeurs cultur éduisant les i itils d'engage s à la sécurit ue l'on peut v c ceux et celle	ement rigoureusement é et à l'amélioration, ainsi veiller à ce que les es qui ont en
Importance :	(1) Pas du tout important	(2) Relativement important	(3) Important	(4) Très important	(5) Extrêmement important □
Rétroaction (I	levier 5) :				

6. Utiliser un large éventail d'éléments d'information recueillis dans le cadre des initiatives d'apprentissage pour passer à l'action



Définition: Les éléments d'informations recueillis dans le cadre des initiatives d'apprentissage doivent guider l'action et orienter la prise de décisions pour façonner les politiques et les pratiques relatives à la prestation de services de santé. Il peut s'agir par exemple d'études et d'analyses, de connaissances expérientielles ou encore de systèmes de connaissances autochtones. Pour ce faire, il est nécessaire de mettre en place des processus et des systèmes permettant le recueil de données et garantissant l'accès aux informations les plus récentes, ancrés dans une culture du questionnement, de la transparence et de la responsabilité afin que les connaissances et les éléments d'information soient utilisés à tous les échelons.

Importance :	(1) Pas du tout important	(2) Relativement important	(3) Important	(4) Très important	(5) Extrêmement important
	_	_	_	_	_
Rétroaction (	levier 6) :				



## **Round 3**

#### **English Version**

Please confirm your name and email address. Demographic questions were collected in Survey 1 and are not required for subsequent rounds.

1.	Name *: _	
2.	Email *:	

Below we present the levers that have been updated based on your feedback in surveys 1 and 2.

1. Create enabling policies, infrastructure, incentives and systems for a learning culture

At the system level, creating enabling policies, infrastructure, incentives and systems to support a learning culture means that health workers and managers can become leaders for continuous improvement guided by organizational and community values. This requires investment in policies and infrastructure to encourage learning work, incentives to motivate people to take on learning work, and the digital systems in place for effective and timely monitoring and evaluation. This also requires system supports and mechanisms to ensure learning, from both successes and failures, is translated to practice.

2. Strengthen organizational capacity by supporting people to undertake improvement work

Organizations value learning, thoughtful innovation, and continuous improvement under a shared vision of a learning system that is embedded in their mission and strategic plans, with protected time to undertake this work. This means organizations empower and support people by ensuring health workers and managers are trained on improvement skills, with authority to undertake improvement work, aligned processes that support them to apply their training, and encouragement to collaborate and pursue innovative ideas. Regular opportunities to refresh and deepen their improvement skillset, leadership capabilities and recognition for learning leadership are also essential.

3. Engage health workers and teams in creating and adopting a learning culture for change Engaging teams to collaborate and become leaders for learning helps build a culture committed to providing better quality and safer care, and better health with better value-for-money. Engagement means having strategies and processes in place to actively engage and support every staff member in contributing to knowledge and engaging in learning efforts with an emphasis on diversity and inclusion. This could take the form of peer learning, co-design, consultations, and other forms of gathering feedback. Care should be taken to ensure engagement does not become an additional burden on teams.

4. Focus on people and population needs in the vision, mission, and strategic plans of the organization to advance equitable and culturally safe care

Understanding the people, communities and populations being served and the factors that shape their health and well-being means considering their unique strengths and assets, as well as their needs, risks, threats, challenges, and opportunities in the community and health system, and how these impact health service needs and delivery. The vision, mission, and strategic plans of the organization require an understanding of the people and communities they serve, including those who are systemically and structurally oppressed. Organizations are guided by a commitment to advancing culturally safe and equitable care through outreach, as well as engagement-driven change to enable the right care, by the right provider, at the right place and time.



5. Partner with patients,	Partnering with patients, families, care partners, researchers, and
families, care partners, and communities to drive enable improvement	communities means putting policies, processes, and structures in place that meaningfully include, support and value them to co-develop and provide culturally safe and person-centered care that meets their diverse needs and reduces inequities. This includes a distinctions-based approach to partnering with Indigenous communities. Using a range of carefully selected engagement approaches, methods, and tools in safety and improvement learning activities, with clear feedback and evaluation mechanisms, will ensure they drive change is driven based on partnership with the people impacted most.
6. Use a wide range of evidence from learning for action	The evidence produced from learning activities should drive action and be used for decision-making to shape health service delivery policy, strategy, and practice at all levels of the health system. A wide range of evidence considers for example research and analysis, experiential knowledge, and Indigenous knowledge systems. This requires processes and systems in place to collect data and ensure access to up-to-date information, driven by a culture of inquiry, transparency, trust, and accountability to mobilize and use knowledge and evidence at all levels, with networks to share and disseminate learnings.

1. The levers have been ranked in order of most (6) to least importance (1), based on the average scores from surveys 1 and 2. Please use the drop-down menus to propose a different order, and the textbox to provide feedback about your ranking.

[levers presented in o	rder, with drop-d	own menu to prop	oose a revised order]
Reasoning / Feedback: _			

2. Provide any additional feedback about the updated levers, including its title and definition:



#### **French Version**

Veuillez confirmer votre nom et votre courriel. Les données démographiques ont été recueillies lors du premier sondage et ne sont pas nécessaires pour les séries suivantes.

1.	Nom*:
2.	Courriel*:

Voici les leviers actualisés à partir de vos rétroactions aux sondages 1 et 2 :

1. Créer des politiques, des infrastructures, des mesures incitatives et des systèmes propices à une culture d'apprentissage

Créer, à l'échelle du système, des politiques, des infrastructures, des mesures incitatives et des systèmes pour favoriser une culture d'apprentissage afin que les professionnelles et professionnels de la santé et les gestionnaires puissent devenir des chefs de file engagés dans l'amélioration continue et guidés par les valeurs organisationnelles et communautaires. Cela suppose d'investir dans des politiques et des infrastructures pour encourager les efforts d'apprentissage; de créer des mesures incitatives pour motiver les parties prenantes à s'engager dans cette démarche d'apprentissage, et de mettre en place des systèmes numériques pour assurer une supervision et une évaluation efficaces et opportunes. Des mesures de soutien et des mécanismes doivent également être créés à l'échelle du système pour veiller à ce que les enseignements tirés, tant des échecs que des réussites, se reflètent dans les pratiques.

2. Renforcer la capacité organisationnelle en appuyant le personnel pour qu'il entreprenne des démarches d'amélioration

Unis par la vision commune d'un système apprenant inhérente à leur mission et à leurs plans stratégiques, les organismes valorisent l'apprentissage, l'innovation réfléchie et l'amélioration continue, et réservent le temps nécessaire. Ils donnent le pouvoir d'agir et offrent leur soutien en veillant à ce que les professionnelles et professionnels de la santé et les gestionnaires possèdent la formation et l'autorité requises pour entreprendre une démarche d'amélioration, disposent de processus harmonisés pour mettre leurs compétences à profit, et soient encouragés à collaborer et à concrétiser des idées novatrices. Il est également fondamental de leur donner régulièrement l'occasion d'actualiser et de renforcer leurs compétences d'amélioration, de développer leurs capacités de direction et de valoriser le leadership en matière d'apprentissage.

3. Mobiliser le personnel du secteur de la santé dans la création et l'adoption d'une culture d'apprentissage propice au changement En mobilisant les équipes pour qu'elles travaillent en collaboration et deviennent des chefs de file de l'apprentissage, vous contribuez à bâtir une culture marquée par la volonté d'accroître la qualité et la sécurité des soins, mais aussi d'améliorer la santé et l'optimisation des ressources. Pour ce faire, des stratégies et des processus doivent être mis en place pour mobiliser et soutenir activement tous les membres du personnel dans la démarche d'apprentissage et de développement des connaissances, tout en accordant une place centrale à la diversité et l'inclusion. Ces stratégies et processus peuvent prendre la forme de séances d'apprentissage entre pairs, d'une coconception, de consultations ou de diverses méthodes de recueil de rétroactions. Il est important de veiller à ce que l'engagement ne devienne pas une charge supplémentaire pour les équipes.

4. Replacer les besoins des individus, des communautés et des populations au cœur de la

Pour comprendre les personnes, les communautés et les populations desservies, mais aussi les facteurs qui influent sur leur santé et leur bien-être, il faut tenir compte de leurs forces, leurs atouts et leurs besoins uniques, mais aussi des risques, des menaces, des défis et des opportunités dans la



vision, de la mission et des plans stratégiques de l'organisme pour progresser vers l'équité et la sécurité culturelle des soins de santé communauté et le système de santé, et de leurs répercussions sur les besoins et la prestation des services de santé. La vision, la mission et les plans stratégiques de l'organisme doivent reposer sur cette compréhension des personnes et des communautés desservies, y compris celles confrontées à l'oppression systémique ou structurelle. Les organismes s'appuient sur leur volonté de progresser vers l'équité et la sécurisation culturelle des soins par le travail de proximité et le changement participatif afin de pouvoir fournir les soins adéquats, au bon moment et au bon endroit.

5. Travailler en partenariat avec les patientes, les patients, les familles, les partenaires de soins et les communautés pour susciter des améliorations

Travailler en partenariat avec les patientes, les patients, les familles, les partenaires de soins, et les communautés suppose de mettre en place des politiques, des processus et des structures qui favorisent leur participation concrète, leur assurent un soutien et valorisent leurs contributions, afin de favoriser la co-conception et de dispenser des soins respectueux des valeurs culturelles et centrés sur la personne qui répondent à leurs besoins diversifiés tout en réduisant les iniquités. Il est notamment important d'adopter une approche fondée sur les distinctions pour collaborer avec les communautés autochtones. C'est en utilisant un large éventail d'approches, de méthodes et d'outils d'engagement rigoureusement sélectionnés dans le cadre des activités d'apprentissage liées à la sécurité et à l'amélioration, ainsi que des mécanismes d'évaluation et de rétroaction clairs, que l'on peut veiller à ce que les changements opérés découlent des partenariats noués avec ceux et celles qui ont en bénéficieront le plus.

6. Utiliser un large éventail d'éléments d'information recueillis dans le cadre des initiatives d'apprentissage pour passer à l'action

Les éléments d'informations recueillis dans le cadre des initiatives d'apprentissage doivent guider l'action et orienter la prise de décisions pour façonner les politiques, les stratégies et les pratiques relatives à la prestation de services de santé à tous les échelons du système de santé. Il peut s'agir par exemple d'études et d'analyses, de connaissances expérientielles ou encore de systèmes de connaissances autochtones. Pour ce faire, il est nécessaire de mettre en place des processus et des systèmes permettant le recueil de données et garantissant l'accès aux informations les plus récentes, ancrés dans une culture du questionnement, de la transparence, de la confiance et de la responsabilité afin que les connaissances et les éléments d'information soient utilisés à tous les échelons. Des réseaux doivent par ailleurs être créés pour partager et diffuser les enseignements tirés.

1. Ces leviers ont été classés par ordre décroissant d'importance, d'après les scores moyens attribués dans les deux sondages précédents.

Vous avez la possibilité de suggérer un classement différent. Pour ce faire, veuillez utiliser les menus déroulants et justifier votre choix dans le champ prévu à cet effet.

[leviers présentés dans l'ordre, avec un menu déroulant permettant de proposer un ordre révisé]

Raisonnement /	Justifier :
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2. Si vous avez d'autres commentaires sur la version actualisée des leviers, y compris les titres et les définitions, veuillez les saisir ci-dessous : \_\_\_\_\_\_



## Appendix C. Additional Data Tables

TABLE C1. Ratings and percent change for all levers, Round 1 (N=70) and Round 2 (N=33)

Rating	Lever 1			Lever 2			Lever 3			Lever 4			Lever 5			Lever 6		
	R1	R2	% Change															
Not important	0 (0%)	0 (0%)	0%	0 (0%)	0 (0%)	0%	1 (1%)	0 (0%)	-1%	1 (1%)	0 (0%)	-1%	1 (1%)	0 (0%)	-1%	1 (1%)	0 (0%)	-1%
Somewhat important	2 (3%)	0 (0%)	-3%	2 (3%)	1 (3%)	0%	0 (0%)	0 (0%)	0%	0 (0%)	0 (0%)	0%	1 (1%)	1 (3%)	+2%	0 (0%)	0 (0%)	0%
Important	10 (14%)	7 (21%)	+7%	10 (14%)	4 (12%)	-2%	7 (10%)	7 (21%)	+11%	15 (21%)	7 (21%)	0%	5 (7%)	5 (15%)	+8%	9 (13%)	7 (21%)	+8%
Very important	26 (37%)	15 (45%)	+8%	25 (36%)	16 (48%)	+13%	33 (47%)	15 (45%)	-2%	12 (17%)	13 (39%)	+22%	21 (30%)	10 (30%)	0%	21 (30%)	13 (39%)	+9%
Extremely important	31 (44%)	10 (30%)	-14%	31 (44%)	11 (33%)	-11%	26 (37%)	9 (27%)	-10%	40 (57%)	13 (39%)	-18%	36 (51%)	17 (52%)	-1%	36 (51%)	13 (39%)	-12%
Not reported	1 (12%)	1 (3%)	+2%	2 (3%)	1 (3%)	0%	3 (4%)	2 (6%)	+2%	2 (3%)	0 (0%)	-3%	6 (9%)	0 (0%)	-9%	3 (4%)	0 (0%)	-4%

R1 = Round 1; R2 = Round 2



# Appendix D. Potential Guiding Questions for Monitoring and Evaluation

The following questions can be used to guide monitoring and evaluation efforts.

Lever	Examples of monitoring and evaluation questions
Create enabling policies, infrastructure, incentives and systems for a learning culture	<ul> <li>Have organizational policies been established to support a learning culture and ensure learning is translated to practice?</li> <li>How are people incentivized to take on learning work?</li> <li>What mechanisms are in place to ensure learning is translated into practice?</li> <li>What funding and resources have been made available to support learning work?</li> </ul>
Strengthen organizational capacity by supporting people to undertake improvement work	<ul> <li>Is learning embedded in the organizations mission and strategic plans?</li> <li>Do leaders have training to support their development and ability to lead a learning culture?</li> <li>Do leaders, managers and health workers have protected time to undertake improvement training and improvement work?</li> <li>Are recognition programs in place for learning work and fostering a culture of learning?</li> </ul>
Engage health workers and teams in creating and adopting a learning culture for change	<ul> <li>What strategies and processes are in place to engage and support every staff member in contributing to knowledge and learning efforts?</li> <li>Do staff engagement strategies advance diversity, equity and inclusion in learning and improvement work?</li> <li>How frequently are peer learning sessions, co-design activities, and consultations conducted?</li> <li>What feedback mechanisms are used to gather input from staff members?</li> <li>How do staff members perceive the impact of engagement activities on their workload?</li> <li>What measures are taken to ensure engagement does not become an additional burden on teams?</li> </ul>
Focus on people and population needs in the vision, mission, and strategic plans of the organization to advance equitable and culturally safe care	<ul> <li>What processes are in place to assess the needs, risks, threats, challenges, and opportunities within the community and health system?</li> <li>How is the organization's vision, mission, and strategic plans aligned with the needs of systemically and structurally oppressed communities?</li> <li>How does the organization engage with communities to drive change?</li> </ul>
Partner with patients, families, care partners, and communities to enable improvement	<ul> <li>What processes, strategies and resources exist and/or are needed to meaningfully engage and partner with patients, families, care partners and communities?</li> <li>How is the organization partnering with Indigenous communities using a distinctions-based approach, and what specific initiatives have been undertaken to address the unique needs of Indigenous communities?</li> <li>What feedback mechanisms are used to ensure community voices are heard and acted upon?</li> <li>What initiatives are in place to advance equity and cultural safety through outreach?</li> </ul>



•	What metrics are used to evaluate the effectiveness of care delivery in meeting
	community needs and goals?

# Use a wide range of evidence from learning for action

- How is evidence from learning activities being used to shape health service delivery policy, strategy, and practice?
- What actions have been taken based on the evidence produced from learning activities?
- What processes and systems are in place to collect data and ensure access to up-to-date information?
- How frequently is data updated and made accessible to relevant interest holder groups?
- How is a culture of inquiry, transparency, trust, and accountability being fostered within the organization?
- What mechanisms are in place to ensure transparency and accountability in the use of knowledge and evidence?
- How are networks being utilized to share and disseminate learnings across the health system?
- What methods are used to mobilize knowledge and ensure it is applied at all levels of the health system?



www. NAO health observatory. com



naobservatory@utoronto.ca



nao\_health